

# Analysis of Governor Healey's FY2024 Budget

March 1st, 2023

This document includes an analysis of affordable housing, homelessness prevention, and community development programs in the Governor's budget as compared to FY2023 budget.

Line-Item	Program	FY2024 Requests	FY2024 Gov's Budget	FY2023 Budget
7004-9024	Mass. Rental Voucher Program	\$250,000,000	\$168,247,567	\$154,000,000†
7004-9030	Alternative Housing Voucher Program	\$26,000,000	\$14,108,528	\$13,685,355‡
7004-9316	Residential Assistance for Families in Transition	\$250,000,000	\$162,602,462	\$150,000,000*
7004-9005	Public Housing Operating	\$184,000,000	\$92,000,000	\$92,000,000
7004-3036	Housing Consumer Education Centers	\$10,185,000	\$8,774,000	\$9,700,000
7004-9007	Public Housing Reform	\$7,700,000	\$2,200,000	\$1,000,000
7004-0104	Home & Healthy for Good	\$8,390,000	\$4,162,300	\$6,390,000
7004-0108	HomeBASE	\$60,000,000	\$42,070,445	\$59,411,201
7006-0011	Foreclosure & Housing Counseling	\$3,050,000	\$1,500,000	\$3,050,000
7004-3045	Tenancy Preservation Program	\$2,042,755	\$2,042,755	\$1,800,000
4120-4001	MassAccess Registry	\$150,000	\$150,000	\$150,000
4000-0007	Unaccompanied Homeless Youth	\$12,000,000	\$10,545,850	\$9,500,000
7004-0106	New Lease for Homeless Families	\$250,000	\$250,000	\$250,000
NEW	Fair Housing Trust Fund	\$1,500,000	-	-
NEW	Access to Counsel Program	\$7,000,000	-	-

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## MASSACHUSETTS RENTAL VOUCHER PROGRAM (7004-9024)

## **Description of Changes:**

- Allows project based vouchers to follow applicable limits on tenant paid rent under another federal or state program the voucher may be subject to
- Makes technical changes to allow for phasing in of payment standard
- Sets payment standard at 100% of the Fair Market Rent and allows the use of Small Area Fair Market Rents. Changes the current language of allowing payment standard to use up to 110% of the Fair Market Rent
- Allows use of a higher payment standard as a reasonable accommodation or otherwise at the discretion of the executive office
- Allows households to pay more than 40% of their income towards rent after the
  first year of participation in the program. The current budget language only
  allows households to pay up to 40% of their income towards rent after the first
  year of participation in the program.
- Removes the language to carry over the unspent funds from FY2023

## Language

For the Massachusetts rental voucher program to provide rental assistance for lowincome families and elderly persons through mobile and project-based vouchers; provided, that the income of eligible households shall not exceed 80 per cent of the area median income; provided further, that the department executive office of housing and community development livable communities may require that not less than up to 75 per cent of newly issued vouchers be targeted to households whose income at initial occupancyeligibility does not exceed 30 per cent of the area median income; provided further, that the department may award mobile vouchers to eligible households currently occupying project-based units that shall expire due to the non-renewal of project-based rental assistance contracts; provided further, that the department, as a condition of continued eligibility for vouchers and voucher payments, may require disclosure of social security numbers by participants and members of a household in the Massachusetts rental voucher program for use in verification of income with other agencies, departments and executive offices; provided further, that if a participant or member of a participant's household fails to provide a social security number for use in verifying the household's income and eligibility, then that household shall no longer be eligible for a voucher or to receive benefits from the voucher program; provided further, that until the implementation of a payment standard by the department executive office for all voucher holders, each household not yet covered by the payment standard shall pay not less than 30 per cent of its monthly adjusted income but not more than 40 per cent of its monthly adjusted income for rent at initial occupancy except that the household payment in any project-based unit that is subsidized under another federal or state subsidy or public housing program shall be subject to applicable limits on tenant paid rent under such federal or state program; provided further, that until the implementation of such payment standard for all voucher holders, the monthly dollar amount of each voucher not yet covered by the payment standard shall be the department executive office approved monthly rent of the unit less the monthly amount paid for rent by the household; provided further, that any household that is proven to have caused intentional damage to its rental unit in an

amount exceeding 2 months of rent during any 1-year period shall be terminated from the program; provided further, that if the use of a mobile voucher is or has been discontinued, then the mobile voucher shall be reassigned; provided further, that the department executive office shall pay regional administering agencies not less than \$50 per voucher per month for the costs of administering the program; provided further, that subsidies shall not be reduced due to the cost of inspections; provided further, that beginning on January 1, 2023, for newly issued vouchers and at the time of income recertification, relocation, rent increase, and otherwise required interim recalculation for households with existing vouchers, the department executive office shall provide assistance using a payment standard so that the required household payment for a household choosing a unit with gross rent less than or equal to the payment standard will be not more than 30 per cent of the household's monthly adjusted income, with gross rent defined as the contract rent plus an amount allowed by the department executive office for tenant-paid utilities; provided further, that effective January 1, 2024, the payment standard shall not exceed 110 be set, at the discretion of the executive office, at either 100 per cent of the current area-wide fair market rental rent or 100 per cent of the current small area fair market rent, both as established by the United States Department of Housing and Urban Development for the same size of dwelling unit in the same region, except as necessary as a reasonable accommodation for a household member with a disability, and shall be not less than 100 per cent of that area-wide fair market rental or otherwise directed by the executive office, except that a reduction by the United States Department of Housing and Urban Development in such fair market rental shall not reduce the payment standard applied to a household continuing to reside in a unit without a change in voucher size for which the household was receiving assistance at the time the fair market rental rent or small area fair market rent was reduced; provided further, that if the gross rent for the unit does not exceed the applicable payment standard, the monthly assistance payment for the household for both project-based and tenant-based assistance shall be equal to the gross rent less the required household payment, except that the required household payment in any project-based unit that is subsidized under another federal or state subsidy or public housing program shall be subject to applicable limits on tenant-paid rent under such federal or state program; provided further, that for a household receiving tenant-based assistance under this section, if the household chooses a unit with a gross rent that exceeds the applicable payment standard, the monthly assistance payment for the household shall be limited to the amount by which the applicable payment standard exceeds 30 per cent of the monthly adjusted income of the household; provided further, that even if a household with tenant-based assistance chooses a unit with gross rent exceeding the payment standard, at the time the household initially receives tenantbased assistance with respect to any dwelling the total amount that the household may be required to pay for gross rent, including the amount by which the gross rent exceeds the payment standard, may not exceed 40 per cent of the monthly adjusted income of the household at the time a household initially receives tenant-based assistance with respect to any dwelling; provided further, that households receiving tenant-based assistance under this section may pay more than 40 per cent of the monthly adjusted income of the household, at their option; provided further, that this amount may not exceed 40 per cent of the monthly adjusted income of the household in the first year of occupancy; provided further, that the department the executive office shall establish the

amounts of the mobile and project-based vouchers so that the appropriation in this item shall not be exceeded by payments for rental assistance and administration; provided further, that the department executive office shall not enter into commitments that shall cause it to exceed the appropriation set forth in this item; provided further, that participating local housing authorities may take all steps necessary to enable them to transfer mobile voucher program participants from the Massachusetts rental voucher program into another housing subsidy program; provided further, that the department's approved monthly rent limits for mobile vouchers issued or leased on or after July 1, 2022 shall not be less than 100 per cent or exceed 110 per cent of the area or small area fair market rent, except as necessary as a reasonable accommodation for a household member with a disability, as determined by the department, based on unit size as established annually by the United States Department of Housing and Urban Development; provided further, that the requested rent level for mobile vouchers shall be determined reasonable by the administering agency; provided further, that for mobile vouchers currently leased, the new rent limit shall not begin until the anniversary date of the lease; provided further, that the department executive office may assist housing authorities at their written request in the immediate implementation of a homeless prevention program utilizing alternative housing resources available to them for low-income families and the elderly by designating participants in the Massachusetts rental voucher program as at risk of displacement by public action through no fault of their own; provided further, that not later than December 1, 2022 2023, the department executive office of housing and community development livable communities shall submit a report to the house and senate committees on ways and means and the joint committee on housing on the utilization of rental vouchers during the last 3 fiscal years under this item and item 7004-9030; provided further, that the report shall include, but not be limited to, the: (i) number and average value of rental vouchers currently distributed in the commonwealth in each county and in each municipality; (ii) average number of days that it takes for a household to utilize a voucher after receiving it from the administering agency; (iii) number of households that reach the date by which they must lease up their voucher without having found an available unit; (iv) number of households that apply for an extension by the deadline to lease up their voucher and the number of extensions granted; (v) actions taken by the department executive office to reduce the wait time for households to lease up their voucher; (vi) number of distributed vouchers available to be utilized; (vii) number and type of new vouchers issued after July 1, 20222023; (viii) number of families on a waitlist for an available rental voucher; (ix) average number of days that it takes for project based vouchers awarded by the department executive office to be utilized after the award is made; and (x) obstacles faced by the department executive office in its efforts to provide the information detailed in the preceding provisos, if applicable; and provided further, that the report shall comply with state and federal privacy standards; and provided further, that the department may expend funds from this item for costs related to the completion of the voucher management system, prior appropriation continued

# ALTERNATIVE HOUSING VOUCHER PROGRAM (7004-9030)

#### **Description of Changes:**

- Allows AHVP vouchers to be project based
- Allows AHVP maximum rents to use up to 110% of the Small Area Fair Market Rent
- Adds language suggesting that AHVP may move to a payment standard
- Removes the language to carry over the unspent funds from FY2023

## Language

For the rental assistance program established in section 16 of chapter 179 of the acts of 1995; provided, that notwithstanding any general or special law to the contrary, the rental assistance program shall may be provided in the form of either mobile vouchers or project-based vouchers; provided further, that the vouchers shall be in varying dollar amounts set by the department executive office of housing and community development livable communities based on considerations including, but not limited to, household size, composition, household income and geographic location; provided department's approved monthly rent limits for vouchers newly issued or leased after July 1, 2023 a date set by the department, but no later than June 30, 2024, shall not be less than set, at the discretion of the executive office, at either up to 110 per cent of the current area-wide fair market rent or up to 110 per cent of the current small area fair market rent, both based on unit size as established annually by the United States Department of Housing and Urban Development for the same size of dwelling unit in the same region; provided further, that the requested rent level for vouchers shall be determined reasonable by the administering agency; provided further, that for vouchers currently leased, the new rent limit shall not begin until the anniversary date of the lease; provided further, that any household that is proven to have caused intentional damage to its rental unit in an amount exceeding 2 months of rent during any 1-year period shall be terminated from the program; provided further, that notwithstanding any general or special law to the contrary, there shall be no maximum percentage applicable to the amount of income paid for rent by each household holding a mobile voucher; provided further, that each household shall unless the executive office implements a payment standard and/or utility allowance for the rental assistance program, that each household may be required to pay not less than 25 per cent of its net income as defined under regulations promulgated by the department executive office for units if payment of utilities is not provided by the unit owner or not less than 30 per cent of its income for units if payment of utilities is provided by the unit owner; provided further, that payments for the rental assistance program may be provided in advance; provided further, that the department executive office shall establish the amounts of the mobile vouchers so that the appropriation in this item is not exceeded by payments for rental assistance and administration; provided further, that the department executive office shall not enter into commitments which shall cause it to exceed the appropriation set forth in this item; provided further, that the amount of a rental assistance voucher payment for an eligible household shall not exceed the rent less the household's minimum rent obligation; and provided further, that not later than December 15, 2022 2023, the department executive office shall submit a report to the house and senate committees on ways and means detailing: (i) expenditures from this item; (ii) the number of outstanding rental vouchers; and (iii) the number and types of units leased; and provided further, that the word "rent", as used in this item, shall mean payments to the landlord or owner of a dwelling unit under a lease or other agreement for a tenant's occupancy of the dwelling unit, but shall not include payments made by the tenant separately for the cost of heat, cooking fuel or electricity, prior appropriation continued

## RAFT (7004-9316)

## **Description of Changes:**

- Caps RAFT benefit to \$7,000 over a 24-month period. Current language allows a maximum benefit of \$7,000 over a 12-month period.
- Removes language that sets a \$10,000 maximum benefit for the program through the end of FY2023 on June 30, 2023
- Removes \$3 million set aside for providing assistance to households of all sizes and configurations
- Removes reporting requirements

## Language

For a program to provide assistance in addressing obstacles to maintaining or securing housing for families with a household income: (i) not more than 30 per cent of area median income who are homeless and moving into subsidized or private housing or are at risk of becoming homeless; or (ii) more than 30 per cent but not more than 50 per cent of area median income who are homeless and moving into subsidized or private housing or are at risk of becoming homeless due to a significant reduction of income or increased expenses; provided, that assistance shall be administered by the department executive office of housing and community development livable communities through contracts with the regional HomeBASE agencies unless otherwise procured; provided further, that not less than 50 per cent of the funds shall be provided to households with an income not more than 30 per cent of area median income, subject to department's discretion based on data reflecting program demand and usage; the provided further, that in distributing 50 per cent of the funds, the department executive office shall prioritize those families most likely to otherwise require shelter services under item 7004-0101; provided further, that, from the effective date of this act to June 30, 2023, the amount of financial assistance shall not exceed \$10,000 in any 12month period; provided further, that subsequent to the previous proviso, the amount of financial assistance shall not exceed \$7,000 in any 1224-month period; provided further, that residential assistance payments may be made through direct vendor payments according to standards to be established by the department executive office; provided further, that the agencies shall establish a system for referring families approved for residential assistance payments, who the agencies determine would benefit from these services, to existing community-based programs that provide additional housing stabilization supports, including assistance in obtaining housing subsidies and locating alternative housing that is safe and affordable for any such families; provided further, that the program shall be administered under guidelines established by the department executive office; provided further, that income verification shall be conducted by using: (a) documentation provided by the household, requiring the same documentation and process used to conduct income verification under this item in fiscal year 20222023 or fewer documents as directed by the department executive office; (b) third-party income verification; or (c) validated receipt of certain MassHealth or

department of transitional assistance benefits demonstrating that the household earns less than 50 per cent of area median income; provided further, that the manner in which income verification is conducted shall be at the discretion of the department but that the department shall not discontinue the use of said options for income verification listed in the preceding proviso; provided further, that the department executive office shall allow a short, simple application requiring minimal processing time; provided further, that the department executive office shall submit quarterly reports to the house and senate committees on ways and means detailing the: (1) number of families who applied for assistance; (2) number of families approved for assistance; (3) minimum, median and average amount of financial assistance awarded; (4) total amount of assistance awarded to date, including a breakdown by income category; and (5) number of families falling into each income category; provided further, that the department shall track a family's reason for assistance by the same categories used in item 7004-0101; provided further, that not less than \$3,000,000 shall be expended to provide assistance to households of all sizes and configurations including, but not limited to, elders, persons with disabilities and unaccompanied youths; provided further, that household assistance funds shall be advanced to the administering agencies at the end of each month and prior to the next month's disbursement, the amount of which shall be estimated based on the prior month's expenditure with a reconciliation not less than annually; provided further, that notwithstanding clauses (i) and (ii), funds shall be expended to families and individuals who are at risk of injury or harm due to domestic violence in their current housing situation and whose household income is not more than 60 per cent of the area median income; and provided further, that families and individuals that are at risk of injury or harm from domestic violence who meet the qualifications of enrollment in the address confidentiality program shall be afforded the opportunity to register with and become enrolled in the address confidentiality program as offered by the secretary of the commonwealth; and provided further, that the department shall distribute funds under this item as well as said federal sources and other public and private sources of shortterm rental and mortgage assistance in a manner that prioritizes: (1) those communities most affected by the impacts of the 2019 novel coronavirus; and (2) geographic equity

#### **HOUSING CONSUMER EDUCATION CENTERS (7004-3036)**

# **Description of Changes:**

- Removes housing stabilization earmark
- Removes reporting requirement
- Removes funding to support the Regional Housing Network

# Language

For housing services and counseling; provided, that funds shall be expended as grants to 9 regional housing consumer education centers operated by the regional nonprofit housing authorities; unless administering agencies are otherwise procured by the executive office; and provided further, that the grants funds shall be awarded through a

competitive application process under criteria established by the department of housing and community development; provided further, that not less than \$1,500,000 shall be expended for housing stabilization services for certain households served with residential assistance payments under item 7004-9316 or emergency rental assistance undercreated by the executive office department of housing and community development's 2019 novel coronavirus eviction diversion initiative, who face significant barriers to sustaining housing payments; provided further, that the department shall submit annual reports to the secretary of administration and finance, the house and senate committees on ways and means and the joint committee on housing detailing all expenditures of the program, including each regional housing consumer education center, the total number of persons who received information and referral services, the costs for such services rendered per consumer and the identification of consumer issues and trends; provided further, that not later than January 3, 2023, the department shall submit a report to the house and senate committees on ways and means on possible savings and efficiencies that may be realized through the consolidation of said services; and provided further, that not less than \$200,000 shall be expended for the Regional Housing Network of Massachusetts, Inc. for coordination and information technology

## PUBLIC HOUSING OPERATING (7004-9005)

## **Description of Changes:**

- Allocates the Public housing funds under new Housing Secretariat (Executive Office of Housing and Livable Communities)
- Removes Elderly preference

## Language

For subsidies to housing authorities and nonprofit organizations, including funds for deficiencies caused by certain reduced rentals in housing for the elderly, handicapped, veterans, families and relocated persons under sections 32 and 40 of chapter 121B of the General Laws; provided, that notwithstanding any general or special law to the contrary, all housing authorities operating elderly public housing shall offer first preference for elderly public housing units that are vacant on the effective date of this act, and thereafter, to those persons 60 years of age or older as of June 30, 2022 receiving rental assistance from the Massachusetts rental voucher program; provided further, that the department of housing and community development sections 32 and 40 of chapter 121B of the General Laws; provided, that the executive office of housing and livable communities may expend funds appropriated under this item for deficiencies caused by certain reduced rentals which may be anticipated in the operation of housing authorities for the first quarter of the subsequent fiscal year; provided further, that no funds shall be expended from this item to reimburse the debt service reserve included in the budgets of housing authorities; provided further, that no funds shall be expended from this item in the AA object class for the compensation of state employees; provided further, that the amount appropriated in this item shall be considered to meet all obligations under said sections 32 and 40 of said chapter 121B; sections 32 and 40 of said chapter 121B; provided further, that new reduced rental units developed in fiscal year 2023 2024 eligible for subsidies under this item shall not cause any annualization that results in an amount exceeding the amount appropriated in this item; provided further, that all funds in excess of normal utilities, operations and maintenance costs may be expended for capital repairs; provided further, that no employee of a housing authority shall simultaneously be an elected executive officer within the same municipality in which the authority is located; and provided further, that the administration shall make every attempt to direct efforts toward rehabilitating local housing authority family units requiring \$10,000 or less in repairs

## **HOMEBASE (7004-0108)**

## **Description of Changes:**

- Sets \$10 million aside for circumstances where an award of more than \$20,000 over two years is essential to resolve a housing crisis
- Limits HomeBASE benefit to citizens and lawful residents
- Allows households to increase their income beyond the income limit during the 2
  years the household is receiving HomeBASE
- Removes reporting requirements

## Language

For a program of short-term housing assistance to help families eligible for temporary 7004-0101 in addressing obstacles to maintaining or emergency shelter under item securing housing; provided, that the assistance shall include not less than 12 months of housing stabilization and economic self-sufficiency case management services for each family receiving benefits under this item; provided further, that except as specified in this item, a family shall not receive more than \$20,000 in a 24-month period from this item; provided further, that \$10,000,000 will be made available to administering agencies for circumstances where the administering agency believes an award greater than \$20,000 in a 24-month period is essential to resolve a housing crisis, in accordance with guidance from the executive office; provided further, that so long as they meet the requirements of their housing stabilization plan, a family that received household assistance under this item whose income increases shall not become ineligible for assistance due to exceeding the income limit for the first 12 months from the date their income initially increased during the 24-month HomeBASE period; provided further, that a family shall not be deemed ineligible as a result of any single violation of a self-sufficiency plan; provided further, that the department executive office of housing and community development livable communities shall take all steps necessary to enforce regulations to prevent abuse in the short-term housing transition program, including a wage match agreement with the department of revenue; provided further, that a family that was terminated from the program or did not make a good faith effort to follow its housing stabilization plan during the term of its assistance shall be ineligible for benefits under said item 7004-0101 and this item for 12 months from the last date the family received financial assistance under said item 7004-0101 and this item; provided further, that a family's housing stabilization plan shall adequately accommodate the ages and disabilities of the family members; provided further, that families receiving benefits under this program who are found ineligible for continuing

benefits shall be eligible for aid pending a timely appeal under chapter 23B General Laws; provided further, that families who are denied assistance under this item may appeal that denial under said chapter 23B, including subsection (F) of section 30 of said chapter 23B and regulations adopted to implement said chapter 23B; provided further, that the department chapter 23B, including subsection (F) of section 30 of said chapter 23B and regulations adopted to implement said chapter 23B; provided further, that benefits under this item shall only be provided to residents of the commonwealth who are citizens of the United States or persons lawfully admitted for permanent residence or otherwise permanently residing under the color of law in the United States; provided further, that the executive office, as a condition of continued eligibility for assistance under this program, may require disclosure of social security numbers by all members of a family receiving assistance under this item for use in verification of income with other agencies, departments and executive offices; provided further, that if a family member fails to provide a social security number for use in verifying the family's income and eligibility, then the family shall no longer be eligible to receive benefits from this program; provided further, that the department executive office shall administer this program through the following agencies, unless administering agencies are otherwise procured by the department executive office: the Berkshire Housing Development Corporation; Central Massachusetts Housing Alliance, Inc.; Community Teamwork Inc.; the Housing Assistance Corporation; the Franklin County regional housing and redevelopment authority; Way Finders, Inc.; Metro Housing Boston; the Lynn housing authority and neighborhood development; the South Middlesex Opportunity Council, Inc.; Neighbor Works Housing Solutions; and RCAP Solutions, Inc.; provided further, that the department executive office shall reallocate funding based on performance-based statistics from underperforming service providers to above average service providers in order to move as many families from hotels, motels or shelters into more sustainable housing; provided further, that the department executive office shall use funds provided under this program for stabilization workers to focus efforts on housing retention and to link households to supports, including job training, education, job search and child care opportunities available, and may enter into agreements with other public and private agencies for the provision of such services; provided further, that a stabilization worker shall be assigned to each household; provided further, that funds shall be used to more rapidly transition families served by the program into temporary or permanent sustainable housing; provided further, that notwithstanding any general or special law to the contrary, not less than 90 days before promulgating or amending any regulation, administrative practice or policy that would alter eligibility for or the level of benefits under this program to less than the benefit level available on June 30, 2022, the department shall submit a report to the house and senate committees on ways and means and the clerks of the house of representatives and the senate setting forth the justification for such changes including, but not limited to, any determination by the secretary of housing and economic development that available appropriations will be insufficient to meet projected expenses; provided further, that the department shall submit quarterly reports to the house and senate committees on ways and means, which shall include, but not be limited to, the: (i) number of families served, including available demographic information, as well as the number of children served under this item broken down by age; (ii) type of assistance given; (iii) average, minimum and maximum cost per family of said assistance; and (iv)

total number of families receiving benefits under item 7004-0101 that have received assistance under item 7004-0108 during the previous 1, 2 and 3 years, including available demographic information; provided further, that the department shall expend funds under item 7004-0108 the executive office shall expend funds under item 7004-<u>0108</u> on families residing in temporary emergency shelters and family residential treatment or sober living programs under items 4512-0200 and 4513-1130 if said families otherwise meet all eligibility requirements applicable to emergency shelter 7004-0101, except that, solely for the purposes of this item, the fact that a under item family is residing in a temporary emergency domestic violence shelter under item 4513-1130 or in a family residential treatment or sober living program under item 4512-<del>0200</del> 4512-0200 shall not preclude said family from receiving assistance; provided further, that this item shall be subject to appropriation and, in the event of a deficiency, nothing in this item shall give rise to, or shall be construed as giving rise to, any enforceable right or entitlement to services in excess of the amounts appropriated in this item; and provided further, that household assistance funds shall be advanced to the administering agencies at the end of each month and before the next month's disbursement, the amount of which shall be estimated based on the prior month's expenditure with a reconciliation not less than annually

#### FORECLOSURE AND HOUSING COUNSELING (7006-0011)

## **Description of Changes:**

- Lowers the amount of retained revenue from licensure fees from \$3.05 million to \$1.5 million
- Removes the \$1.5 million minimum set aside for foreclosure and housing counseling grants.

#### Language

For the costs incurred by the division of banks-, which may expend for the costs associated with the licensure of loan originators under chapter 255F of the General Laws; provided, that the division may expend revenues of an amount not more than \$3,050 to exceed \$1,500,000 from the revenue received from administrative fees associated with the licensure fees and from civil administrative penalties collected under said chapter 255F; provided further, that not less than \$1,500,000 shall chapter 255F; provided, that funds in this item may be expended by the commissioner of banks as competitive grants for the operation of a pilot program for best lending practices, firsttime homeowner counseling for non-traditional loans and not less than 10 or more foreclosure education centers under section 16 of chapter 206 of the acts of 2007 and that the grants shall be awarded through a competitive application process using criteria established by the division; section 16 of chapter 206 of the acts of 2007; and provided further, that notwithstanding any general or special law to the contrary, for the purpose of accommodating timing discrepancies between the receipt of retained revenues and related expenditures, the division department may incur expenses and the comptroller may certify for payment amounts not to exceed the lower of this authorization or the most recent revenue estimate, as reported in the state accounting system