

Analysis of FY2022 House Ways & Means Budget

April 14, 2021

This document includes an analysis of affordable housing, homelessness prevention, and community development programs in the [House Ways and Means \(HWM\) Committee budget proposal](#). A detailed analysis of budget language is included if the HWM budget makes substantive language changes to the FY2021 final budget language.

Program	FY22 Request	HWM Budget	Gov. FY2022 Budget	FY2021 Budget
Mass. Rental Voucher Program	\$160,000,000	\$148,446,598*	\$122,645,860	\$135,000,000
Alternative Housing Voucher Program	\$14,200,000	\$14,200,000**	\$5,621,601	\$12,526,596
Residential Assistance for Families in Transition	\$54,700,000	\$26,725,768***	\$16,274,121	\$54,700,000
Housing Consumer Education Centers	\$8,000,000	\$8,000,000	\$4,750,000	\$4,750,000
Public Housing Operating	\$88,000,000	\$84,000,000	\$75,000,000	\$80,000,000
Public Housing Reform	\$2,000,000	\$1,000,000	\$1,000,000	\$1,000,000
Home & Healthy for Good	\$3,890,000	\$3,890,000	\$2,890,000	\$3,890,000
HomeBASE	\$45,000,000	\$25,970,612	\$25,970,612	\$29,058,618
Foreclosure & Housing Counseling	\$2,850,000	\$2,850,000	\$1,500,000	\$2,850,000
Tenancy Preservation Program	\$1,800,000	\$1,800,000	\$1,300,000	\$1,500,000
MassAccess Registry	\$80,000	\$80,000	\$80,000	\$80,000
Unaccompanied Homeless Youth	\$8,000,000	\$8,000,000	\$5,000,000	\$8,000,000
New Lease for Homeless Families	\$250,000	\$250,000	\$250,000	\$250,000
DMH Rental Subsidy Program	\$12,548,125	\$12,548,125	\$10,548,125	\$10,548,125

* Includes \$20,018,333 carried over from FY21 in addition to \$128,428,265 in new FY22 appropriations.

** Includes \$5,514,645 carried over from FY21 in addition to \$8,685,355 in new FY22 appropriations.

*** Includes \$4,725,768 transfer from the Housing Preservation and Stabilization Trust Fund.

MASSACHUSETTS RENTAL VOUCHER PROGRAM (7004-9024)

Description of Changes:

- Adds language allowing tenant-based vouchers to follow payment standards of other applicable federal or state programs;
- Allows tenant-based voucher holders the option to pay more than 40% of their income after their first year; and
- Allows up to \$20,018,333 in unspent funds from FY2021 to carry into FY2022.

Language:

For a program of rental assistance for low-income families and elderly persons through mobile and project-based vouchers; provided, that such assistance shall only be paid under the Massachusetts rental voucher program; provided further, that the income of eligible households shall not exceed 80 per cent of the area median income; provided further, that the department of housing and community development may require that not less than 75 per cent of newly issued vouchers be targeted to households whose income at initial occupancy does not exceed 30 per cent of the area median income; provided further, that the department may award mobile vouchers to eligible households currently occupying project-based units that shall expire due to the non-renewal of project-based rental assistance contracts; provided further, that the department, as a condition of continued eligibility for vouchers and voucher payments, may require disclosure of social security numbers by participants and members of a participant's household in the Massachusetts rental voucher program for use in verification of income with other agencies, departments and executive offices; provided further, that if a participant or member of a participant's household fails to provide a social security number for use in verifying the household's income and eligibility, then that household shall no longer be eligible for a voucher or to receive benefits from the voucher program; provided further, that the monthly dollar amount of each voucher shall be the department-approved monthly rent of the unit less the monthly amount paid for rent by the household; provided further, that any household that is proven to have caused intentional damage to its rental unit in an amount exceeding 2 months of rent during any 1-year period shall be terminated from the program; provided further, that if the use of a mobile voucher is or has been discontinued, then the mobile voucher shall be reassigned; provided further, that the department shall pay regional administering agencies not less than \$50 per voucher per month for the costs of administering the program; provided further, that subsidies shall not be reduced due to the cost of inspections; provided further, that notwithstanding any general or special law to the contrary, each household holding a voucher shall pay at least 30 per cent, but not more than 40 per cent, of its income as rent [except that the household payment in any project-based unit that is subsidized under another federal or state subsidy or public housing program shall be subject to applicable limits on tenant paid rent under such federal or state program and except that households receiving tenant-based assistance under this section may pay more than 40 per cent of the monthly adjusted net income of the household, as their option, provided that this amount may not exceed 40 per cent of the monthly adjusted net income of the household in the first year of occupancy](#); provided further, that the department shall establish the amounts of the mobile and project-based

vouchers so that the appropriation in this item shall not be exceeded by payments for rental assistance and administration; provided further, that the department shall not enter into commitments which shall cause it to exceed the appropriation set forth in this item; provided further, that the department may impose certain obligations for each participant in the Massachusetts rental voucher program through a 12-month contract which shall be executed by the participant and the department; provided further, that such obligations shall include, but shall not be limited to, job training, counseling, household budgeting and education, as defined ~~under~~in regulations promulgated by the department and to the extent said programs are available; provided further, that each participant shall be required to undertake and meet these contractually established obligations as a condition for continued eligibility in said program; provided further, that for continued eligibility, each participant shall execute such 12-month contract not later than September 1, ~~2020~~2021 if said participant's annual eligibility recertification date occurs between June 30, ~~2020~~2021 and September 1, ~~2020~~2021 and otherwise not later than the annual eligibility recertification date; provided further, that any participant who is over the age of 60 years ~~of age~~ or who is disabled may be exempt from any obligations unsuitable under particular circumstances; provided further, that participating local housing authorities may take all steps necessary to enable them to transfer mobile voucher program participants from the Massachusetts rental voucher program into another housing subsidy program; provided further, that the department's approved monthly rent limits for mobile vouchers shall not be less than the current area-wide fair market rent based on unit size as established annually by the United States Department of Housing and Urban Development; provided further, that the requested rent level for mobile vouchers shall be determined reasonable by the administering agency; provided further, that the department may assist housing authorities at their written request in the immediate implementation of a homeless prevention program utilizing alternative housing resources available to them for low-income families and the elderly by designating participants in the Massachusetts rental voucher program as at risk of displacement by public action through no fault of their own; provided further, that ~~not later than January 15, 2021,~~ the department shall report to the house and senate committees on ways and means and joint committee on housing not later than December 14, 2021 on the utilization of rental vouchers during the last 3 fiscal years under this item and item 7004-9030; provided further, that the report shall include, but not be limited to: ~~(i)~~, the: (a) number and average value of rental vouchers ~~currently~~ distributed in the commonwealth, in each county and in each municipality ~~(ii) the;~~ (b) number of distributed vouchers available to be utilized; ~~(iii) the~~ (c) average number of days that it takes for a household family to utilize a voucher after receiving it from the administering agency; ~~(iv) the~~ (d) average number of days that it takes for project-based vouchers awarded by the department to be utilized after the award is made; ~~(v) the~~ (e) number and type of new vouchers issued after July 1, 2020; ~~(vi) the~~ (f) number of households on a waitlist for an available rental voucher; ~~(vii) the~~ (g) number of households that reach the date by which they must lease up their voucher without having found an available unit; ~~(viii) the~~ (h) number of households that apply for an extension by the deadline to lease up their voucher and the number of extensions granted; ~~(ix) and~~ (i) any actions taken by the department to reduce the wait time for households to lease up their voucher; provided further, that the report shall comply with state and federal privacy standards; provided further, that the department shall expend

funds from this item for costs related to the completion of the voucher management system; provided further, that the department shall complete and implement the voucher management system not later than June 30, ~~2021~~2022; and provided further, that up to \$~~9,498,706~~20,018,333 appropriated for this item in fiscal year ~~2020~~2021 shall not revert but shall be made available for the purposes of this item in fiscal year ~~2021~~2022

ALTERNATIVE HOUSING VOUCHER PROGRAM (7004-9030)

Description of Changes:

- Allows up to \$5,514,645 in unspent funds from FY2021 to carry into FY2022.

Language:

For the rental assistance program established ~~under~~in section 16 of chapter 179 of the acts of 1995; provided, that notwithstanding any general or special law to the contrary, the rental assistance program shall be in the form of mobile vouchers; provided further, that the vouchers shall be in varying dollar amounts set by the department of housing and community development based on considerations including, but not limited to, household size, composition, household income and geographic location; provided further, that any household that is proven to have caused intentional damage to its rental unit in an amount exceeding 2 months of rent during any 1-year period shall be terminated from the program; provided further, that notwithstanding any general or special law to the contrary, there shall be no maximum percentage applicable to the amount of income paid for rent by each household holding a mobile voucher; provided further, that each household shall be required to pay not less than 25 per cent of its net income as defined ~~under~~in regulations promulgated by the department for units if payment of utilities is not provided by the unit owner or not less than 30 per cent of its income for units if payment of utilities is provided by the unit owner; provided further, that payments for the rental assistance program may be provided in advance; provided further, that the department shall establish the amounts of the mobile vouchers so that the appropriation in this item is not exceeded by payments for rental assistance and administration; provided further, that the department shall not enter into commitments which shall cause it to exceed the appropriation set forth in this item; provided further, that the amount of a rental assistance voucher payment for an eligible household shall not exceed the rent less the household's minimum rent obligation; provided further, that not later than February 15, ~~2021~~2022, the department shall submit ~~a~~an annual report to the secretary of administration and finance and the house and senate committees on ways and means detailing: (i) expenditures; (ii) the number of outstanding rental vouchers; and (iii) the number and types of units leased; provided further, that the word "rent", as used in this item, shall mean payments to the landlord or owner of a dwelling unit under a lease or other agreement for a tenant's occupancy of the dwelling unit, but shall not include payments made by the tenant separately for the cost of heat, cooking fuel or electricity; and provided further, that up to \$~~1,904,995~~5,514,645 appropriated for this item in fiscal year ~~2020~~2021 shall not revert but shall be made available for the purposes of this item in fiscal year 2022

RAFT (7004-9316)

Description of Changes:

- Keeps the \$10,000 maximum benefit cap for RAFT in place after the end of the declared COVID-19 emergency;
- Removes a \$7,000 cap in benefits in the six months following the end of the declared COVID-19 emergency;
- Permanently de-links RAFT and HomeBASE benefits to allow households to access the maximum benefit for each program even after the end of the declared COVID-19 emergency;
- Removes language creating a rental and mortgage arrearage program; and
- Directs \$4,725,768 from the Housing Preservation and Stabilization Trust Fund for RAFT.

Language:

For a program to provide assistance in addressing obstacles to maintaining or securing housing for families with a household income: (i~~a~~) not greater than 30 per cent of area median income who are homeless and moving into subsidized or private housing or are at risk of becoming homeless; or (i~~b~~) greater than 30 per cent but not more than 50 per cent of area median income who are homeless and moving into subsidized or private housing or are at risk of becoming homeless due to a significant reduction of income or increased expenses; provided, that assistance shall be administered by the department of housing and community development through contracts with the regional HomeBASE agencies; provided further, that not less than 50 per cent of the funds shall be provided to households with an income not greater than 30 per cent of area median income, subject to the department's discretion based on data reflecting program demand and usage; provided further, that in distributing 50 per cent of the funds, the department shall prioritize those families most likely to otherwise require shelter services under item 7004-0101; provided further, ~~that, from the passage of this act until the termination of the state of emergency concerning the outbreak of the 2019 novel coronavirus disease declared by the governor on March 10, 2020, the amount of financial assistance shall not exceed \$10,000 in any 12-month period; provided further, that for a period of 6 months beginning at the termination of the state of emergency declared by the governor on March 10, 2020, the amount of financial assistance shall not exceed \$7,000 in the 12-month period thereafter; provided further, that the combined sum of benefits received by a family in a 12-month period from this item and item 7004-0108 shall not be more than the maximum level of short-term housing assistance in said item 7004-0108; provided further, that from the passage of this act until the termination of the state of emergency concerning the outbreak of the 2019 novel coronavirus disease declared by the governor on March 10, 2020, the preceding proviso shall not apply; provided further, that~~ residential assistance payments may be made through direct vendor payments according to standards to be established by the department; provided further, that the agencies shall establish a system for referring families approved for residential assistance payments, who the agencies determine would benefit from these services, to existing community-based programs that provide additional housing stabilization supports, including assistance in obtaining housing

subsidies and locating alternative housing that is safe and affordable for those families; provided further, that the program shall be administered under guidelines established by the department; provided further, that income verification shall be conducted by using: (a) documentation provided by the household, requiring the same documentation and process used to conduct income verification under this item in fiscal year ~~2020~~2022 or fewer documents as directed by the department; or (b) third-party income verification; provided further, that the manner in which income verification is conducted shall be at the discretion of the department but that the department shall not discontinue the use of either option for income verification listed in the preceding proviso; provided further, that from the passage of this act until the termination of the state of emergency concerning the outbreak of the 2019 novel coronavirus declared by the governor on March 10, 2020, the department shall allow a short, simple application requiring minimal processing time provided further, that the department shall ~~submit~~report quarterly ~~reports~~ to the house and senate committees on ways and means detailing the: (1A) number of families who applied for assistance; (2B) number of families approved for assistance; (3C) minimum, median and average amount of financial assistance awarded; ~~(4D)~~ total amount of assistance awarded to date, including a breakdown by income category; and (5E) number of families falling into each income category; provided further, that the department shall track a family's reason for assistance by the same categories used in item 7004-0101; provided further, that not less than \$3,000,000 shall be expended to provide assistance to households of all sizes and configurations including, but not limited to, elders, persons with disabilities and unaccompanied youths; provided further, that ~~funds may be expended to continue funding a rental and mortgage arrearage assistance program for households whose incomes are at or below 50 per cent of the area median income and who are at risk of eviction or foreclosure within the next 12 months; provided further, that for the purposes of any funds spent through this program, to receive cash benefits or other services, it is not necessary for a household to be subject to summary process under chapter 239 of the General Laws, and risk of eviction or foreclosure may be determined by documentation from the landlord or mortgage lender verifying outstanding rent or mortgage, including any interest, fees, or penalties, and documentation from the head of household demonstrating the household's current inability to pay said amounts; provided further, that the department shall ensure that not less than 50 per cent of any funds so issued be provided to households with incomes not greater than 30 per cent of area median income; provided further, that eligible households shall include, but not be limited to, families with children under the age of 21, elders, persons with disabilities and unaccompanied youth; provided further, that services and cash benefits under the arrearage program shall be made available to households for the prevention of the loss of subsidized or unsubsidized housing; provided further, that cash benefits for any recipients approved shall not exceed the actual liability or four times the monthly rental or mortgage liability, whichever is less; provided further, that any such benefits provided shall be paid directly to the landlord or mortgage lender; provided further, that should the department administer the program in fiscal year 2021, the department shall coordinate with the department of transitional assistance, member agencies and offices of the Massachusetts interagency council on housing and homelessness and the agencies contracted to administer the residential assistance for families in transition program on behalf of eligible households served by those agencies and offices so as to streamline the~~

~~application process, provide additional support services and better promote upstream homelessness prevention and housing stability; provided further, that not later than March 1 2021, the department shall issue a report on the rental and mortgage arrearage assistance pilot program funded by this item since during the fiscal years following its creation; provided further, that the report shall be submitted to the house and senate committees on ways and means, the house and senate chairs of the joint committee on housing and clerks of the house of representatives and the senate; provided further, that the report shall include but not be limited to the following information: (A) the number of applications requested, the number of applications completed and the number of applications approved; (B) the number of applications rejected and the reasons for denial; (C) the household income and demographic information for each qualifying household and its members; provided further, that this information shall be provided by zip code and cumulatively; and (D) the monthly rent or mortgage liability for each qualifying household and the amount of each arrearage payment; provided further, that if there is a conflict between the provisions of this item and the provisions established by the department as part of any upstream rental arrearage assistance pilot program previously approved, the provisions of this section shall control, including but not limited to, eligibility standards, documentation requirements, and benefit caps; provided further, that in addition to the amount appropriated in this item,~~
\$4,700,000 in addition to the amount appropriated in this item \$4,725,768 from the Housing Preservation and Stabilization Trust Fund established under section 60 of chapter 121B of the General Laws shall be made available to this item in addition to the amount appropriated; provided further, that household assistance funds shall be advanced to the administering agencies at the end of each month and before the next month's disbursement, the amount of which shall be estimated based on the prior month's expenditure with a reconciliation not less than annually; provided further, that, notwithstanding clauses (i**a**) and (i**b**), funds shall be expended to families and individuals who are at risk of injury or harm due to domestic violence in their current housing situation and whose household income is not greater than 60 per cent of the area median income; and provided further, that families and individuals that are at risk of injury or harm from domestic violence who meet the qualifications of enrollment in the address confidentiality program shall be afforded the opportunity to register with and become enrolled in the address confidentiality program as offered by the secretary of the commonwealth

HOUSING CONSUMER EDUCATION CENTERS (7004-3036)

Description of Changes:

- Directs \$200,000 to the Regional Housing Network for coordination and information technology.

Language:

For housing services and counseling; provided, that funds shall be expended as grants to 9 regional housing consumer education centers operated by the regional nonprofit housing authorities; provided further, that the grants shall be awarded through a competitive application process under criteria established by the department; provided further, that the department shall submit annual reports to the secretary of administration and finance, the house and senate committees on ways and means and

the joint committee on housing detailing all expenditures of the program, including each regional housing consumer education center, the total number of persons who received information and referral services, the costs for such services rendered per consumer and the identification of consumer issues and trends; ~~and provided further, that not later than January 1, 2021,~~ the department shall report to the house and senate committees on ways and means not later than January 3, 2022 on possible savings and efficiencies that may be realized through the consolidation of said services; and provided further, that not less than \$200,000 shall be made available to the Regional Housing Network for coordination and information technology

HOME & HEALTHY FOR GOOD (7004-0104)

Description of Changes:

- Removes reporting requirements; and
- Allows unspent funds from FY2021 to carry into FY2022.

Language:

For the home and healthy for good program operated by Massachusetts Housing and Shelter Alliance, Inc. to reduce the incidence of chronic ~~and long-term~~ homelessness in the commonwealth; provided, that not less than \$250,000 shall be expended to continue a supportive housing initiative for unaccompanied homeless young adults who identify as lesbian, gay, bisexual, transgender, queer or questioning; provided further, that Massachusetts Housing and Shelter Alliance, Inc. shall be solely responsible for the administration of this program; provided further, that not later than February 8, 2021~~January 7, 2022, the Massachusetts Housing and Shelter Alliance, Inc. shall file a report with the clerks of the house of representatives and the senate, the department of housing and community development and the house and senate committees on ways and means detailing: (i) the number of people served, including available demographic information; (ii) the average cost per participant; (iii) whether participants have previously received services from the department; and (iv) any projected cost-savings to the commonwealth associated with this program; provided further, that not less than \$500,000 shall be expended for a statewide permanent supportive housing program to serve people experiencing long-term homelessness and who have complex medical and behavioral health needs for the purpose of ending homelessness, promoting housing stability and reducing costly utilization of emergency and acute care; provided further, that the Massachusetts Alliance for Supportive Housing LLC shall be solely responsible for the administration of this program; and provided further, that not later than February 8, 2021, the Massachusetts Alliance for Supportive Housing LLC shall file a report with the clerks of the house of representatives and the senate, the department of housing and community development and the house and senate committees on ways and means detailing: (a) the number of people served, including available demographic information; (b) the average cost per participant; (c) whether participants have previously received government services from the department; and (d) any projected cost-savings to the commonwealth associated with the this program; and provided further, that not less than \$500,000 shall be expended on a statewide permanent supportive housing program to serve people experiencing long-term homelessness and who have complex medical and behavioral health needs for the department or in~~

the purpose of ending homelessness, promoting housing stability and reducing costly utilization of emergency and acute care, prior appropriation continued

HOMEBASE (7004-0108)

Description of Change:

- Permanently de-links RAFT and HomeBASE benefits to allow households to access the maximum benefit for each program even after the end of the declared COVID-19 emergency;
- Removes language limiting HomeBASE to U.S. citizens or other lawful and permanent residents; and
- Removes language allowing unspent funds from the previous fiscal year to carry into FY2022.

Language:

For a program of short-term housing assistance to help families eligible for temporary emergency shelter under item 7004-0101 in addressing obstacles to maintaining or securing housing; provided, that the assistance shall include not less than 12 months of housing stabilization and economic self-sufficiency case management services for each family receiving benefits under this item; ~~provided further, that a family shall not receive more than a combined sum of \$10,000 in a 12-month period from this item and item 7004-9316; provided further, that from the passage of this act until the termination of the state of emergency concerning the outbreak of the 2019 novel coronavirus disease declared by the governor on March 10, 2020, the preceding proviso shall not apply; provided further, that~~ so long as they meet the requirements of their housing stabilization plan, a family that received household assistance under this item whose income exceeds 50 per cent of area median income shall not become ineligible for assistance due to exceeding the income limit for a period of 6 months from the date that the 50 per cent level was exceeded; provided further, that a family shall not be deemed ineligible as a result of any single violation of a self-sufficiency plan; provided further, that the department of housing and community development shall take all steps necessary to enforce regulations to prevent abuse in the short-term housing transition program, including a wage match agreement with the department of revenue; provided further, that a family that was terminated from the program or did not make a good faith effort to follow its housing stabilization plan during the term of its assistance shall be ineligible for benefits under said item 7004-0101 and this item for 12 months from the last date the family received assistance under said item 7004-0101 and this item, including housing stabilization and economic self-sufficiency case management services; provided further, that a family's housing stabilization plan shall adequately accommodate the ages and disabilities of the family members; provided further, that families receiving benefits under this program who are found ineligible for continuing benefits shall be eligible for aid pending a timely appeal under chapter 23B of the General Laws; provided further, that families who are denied assistance under this item may appeal that denial under said chapter 23B, including subsection (F) of section 30 of said chapter 23B and regulations adopted to implement said chapter 23B; provided further, that ~~benefits under this item shall only be provided to residents of the commonwealth who are citizens of the United States or persons lawfully admitted for~~

~~permanent residence or otherwise permanently residing under the color of law in the United States; provided further, that~~ the department, as a condition of continued eligibility for assistance under this program, may require disclosure of social security numbers by all members of a family receiving assistance under this item for use in verification of income with other agencies, departments and executive offices; provided further, that if a family member fails to provide a social security number for use in verifying the family's income and eligibility, then the family shall no longer be eligible to receive benefits from this program; provided further, that the department shall administer this program through the following agencies, unless administering agencies are otherwise procured by the department: the Berkshire Housing Development Corporation, Central Massachusetts Housing Alliance, Inc., Community Teamwork Inc., the Housing Assistance Corporation; the Franklin County Regional Housing and Redevelopment Authority; Way Finders, Inc.; Metro Housing Boston; the Lynn housing Authority and Neighborhood Development; the South Middlesex Opportunity Council, Inc.; NeighborWorks LLC; and RCAP Solutions, Inc.; provided further, that the department shall reallocate financing based on performance-based statistics from underperforming service providers to above average service providers in order to move as many families from hotels, motels or shelters into more sustainable housing; provided further, that the department shall use funds provided under this program for stabilization workers to focus efforts on housing retention and to link households to supports, including job training, education, job search and child care opportunities available, and may enter into agreements with other public and private agencies for the provision of such services; provided further, that a stabilization worker shall be assigned to each household; provided further, that funds shall be used to more rapidly transition families served by the program into temporary or permanent sustainable housing; provided further, that notwithstanding any general or special law to the contrary, not less than 90 days before promulgating or amending any regulation, administrative practice or policy that would alter eligibility for or the level of benefits ~~under~~ pursuant to this program to less than the benefit level available on June 30, ~~2020~~, 2021 the department shall file a report with the house and senate committees on ways and means and the clerks of the house of representatives and senate setting forth the justification for such changes including, but not limited to, any determination by the secretary of housing and economic development that available appropriations will be insufficient to meet projected expenses; provided further, that the department shall submit quarterly reports to the house and senate committees on ways and means, which shall include, but not be limited to, the: (i)a) number of families served, including available demographic information, as well as the number of families with dependents 0 to 17 years of age, the number of families with dependents 18 to 20 years of age and non-dependent adult household members 18 years of age and older served; (ii)b) type of assistance given; (iii)c) number of families assisted through this program (iv)d) average, minimum and maximum cost per family of such assistance; and (v)e) total number of families receiving benefits under 7004-0101 that have received assistance under 7004-0108 during the previous 1, 2, and 3 years, including available demographic information; provided further, that the department shall expend funds under item 7004-0108 on families residing in temporary emergency shelters and family residential treatment or sober living programs under items 4512-0200 and 4513-1130 if such families otherwise meet all eligibility requirements applicable to emergency shelter under item 7004-0101,

except that, solely for the purpose of this item, the fact that a family is residing in a temporary emergency domestic violence shelter under item 4513-1130 or in a family residential treatment or sober living program under item 4512-0200 shall not preclude such family from receiving assistance; provided further, that this item shall be subject to appropriation and, in the event of a deficiency, nothing in this item shall give rise to, or shall be construed as giving rise to, any enforceable right or entitlement to services in excess of the amounts appropriated in this item; and provided further, that household assistance funds shall be advanced to the administering agencies at the end of each month and before the next month's disbursement, the amount of which shall be estimated based on the prior month's expenditure with a reconciliation not less than annually; ~~and provided further, that up to \$1,900,440 appropriated for this item in fiscal year 2020 shall not revert but shall be made available for the purposes of this item in fiscal year 2021~~