Analysis of FY2019 Conference Budget on Building Blocks Coalition Priorities

July 18, 2018

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**BUILDING BLOCKS PRIORITIES**

Included below are details on the Building Blocks Coalition budget priorities as contained in the FY2019 state budget released by the conference committee (H.4800).

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<th>Program</th>
<th>Conference FY19 Budget</th>
<th>Senate FY19 Budget</th>
<th>House FY19 Budget</th>
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* Not including earmarks
Massachusetts Rental Voucher Program (7004-9024)

Conference: $100,000,000
FY2018: $92,734,677
Difference: $7,265,323

Building Blocks Request: $120,000,000

Description of Changes:

- Removes language allowing LHAs to transfer voucher holders into another housing subsidy program
- Requires DHCD to spend funding from this item on a voucher management system
- Directs DHCD to make its best effort to complete the voucher management system by June 30, 2019

Language:
For a program of rental assistance for low-income families and elderly persons through mobile and project-based vouchers; provided, that such assistance shall only be paid under the Massachusetts rental voucher program; provided further, that the income of eligible households shall not exceed 80 per cent of the area median income; provided further, that the department may require that not less than 75 per cent of all new vouchers administered by each administering agency under contract to the department be targeted to households whose income at initial occupancy does not exceed 30 per cent of the area median income; provided further, that the department of housing and community development may award mobile vouchers to eligible households currently occupying project-based units that shall expire due to the nonrenewal of project-based rental assistance contracts; provided further, that the department, as a condition of continued eligibility for vouchers and voucher payments, may require disclosure of social security numbers by participants and members of a participant’s household in the Massachusetts rental voucher program for use in verification of income with other agencies, departments and executive offices; provided further, that if a participant or member of a participant’s household fails to provide a social security number for use in verifying the household’s income and eligibility, then that household shall no longer be eligible for a voucher or to receive benefits from the voucher program; provided further, that the monthly dollar amount of each voucher shall be the department-approved monthly rent of the unit less the monthly amount paid for rent by the household;
provided further, that any household that is proven to have caused intentional damage to its rental unit in an amount exceeding 2 months of rent during any 1-year period shall be terminated from the program; provided further, that if the use of a mobile voucher is or has been discontinued, then the mobile voucher shall be reassigned; provided further, that subsidies shall not be reduced due to the cost of inspections; provided further, that notwithstanding any general or special law to the contrary, each household holding a voucher shall pay at least 30 per cent, but not more than 40 per cent, of its income as rent; provided further, that the department shall establish the amounts of the mobile and project-based vouchers so that the appropriation in this item shall not be exceeded by payments for rental assistance and administration; provided further, that the department shall not enter into commitments which shall cause it to exceed the appropriation set forth in this item; provided further, that the department may impose certain obligations for each participant in the Massachusetts rental voucher program through a 12-month contract which shall be executed by the participant and the department; provided further, that such obligations shall include, but shall not be limited to, job training, counseling, household budgeting and education, as defined in regulations promulgated by the department and to the extent these said programs are available; provided further, that each participant shall be required to undertake and meet these contractually established obligations as a condition for continued eligibility in the said program; provided further, that for continued eligibility, each participant shall execute such 12-month contract not later than September 1, 2017 if the said participant’s annual eligibility recertification date occurs between June 30, 2017 and September 1, 2018 and otherwise not later than the annual eligibility recertification date; provided further, that any participant who is over the age of 60 years or who is disabled may be exempt from obligations unsuitable under particular circumstances; provided further, that the department may assist housing authorities at their written request in the immediate implementation of a homeless prevention program utilizing alternative housing resources available to them for low-income families and the elderly by designating participants in the Massachusetts rental voucher program as at risk of displacement by public action through no fault of their own; provided further, that participating local housing authorities may take all steps necessary to enable them to transfer mobile voucher program participants from the
Massachusetts rental voucher program into another housing subsidy program; provided further, that the department shall report to the house and senate committees on ways and means and joint committee on housing not later than December 15, 2017 on the utilization of rental vouchers during the last 3 fiscal years under this item and item 7004-9030; provided further, that the report shall include, but not be limited to, the number and average value of rental vouchers currently distributed in the commonwealth, in each county and in each municipality; provided further, that the report shall comply with state and federal privacy standards; and provided further, that the department may expend funds from this item for costs related to the completion of the voucher management system; and provided further, that the department shall make its best effort to complete and implement the voucher management system not later than June 30, 2019. $100,000,000

Alternative Housing Voucher Program (7004-9030)

Conference: $ 6,150,000
FY2018: $ 5,000,000
Difference: $ 1,150,000

Building Blocks Request: $ 7,700,000

Description of Changes: No changes.

Language:
For the rental assistance program established in section 16 of chapter 179 of the acts of 1995; provided, that notwithstanding any general or special law to the contrary, the rental assistance program shall be in the form of mobile vouchers; provided further, that the vouchers shall be in varying dollar amounts set by the department of housing and community development based on considerations including, but not limited to, household size, composition, household income, and geographic location; provided further, that any household that is proven to have caused intentional damage to its rental unit in an amount exceeding 2 months of rent during any 1-year period shall be terminated from the program; provided further, that notwithstanding any general or special law to the contrary, there shall be no maximum percentage applicable to the amount of income paid for rent by each household holding a mobile voucher; provided
further, that each household shall be required to pay not less than 25 per cent of its net income as defined in regulations promulgated by the department for units if payment of utilities is not provided by the unit owner or not less than 30 per cent of its income for units if payment of utilities is provided by the unit owner; provided further, that payments for the rental assistance program may be provided in advance; provided further, that the department shall establish the amounts of the mobile vouchers so that the appropriation in this item is not exceeded by payments for rental assistance and administration; provided further, that the department shall not enter into commitments which shall cause it to exceed the appropriation set forth in this item; provided further, that the amount of a rental assistance voucher payment for an eligible household shall not exceed the rent less the household’s minimum rent obligation; provided further, that the department shall submit an annual report to the secretary of administration and finance and the house and senate committees on ways and means detailing expenditures, the number of outstanding rental vouchers and the number and types of units leased; and provided further, that the word “rent”, as used in this item, shall mean payments to the landlord or owner of a dwelling unit under a lease or other agreement for a tenant’s occupancy of the dwelling unit but shall not include payments made by the tenant separately for the cost of heat, cooking fuel or electricity.

Public Housing Authority Operating Subsidy (7004-9005)

Conference: $65,500,000 (not including $150,000 in earmarks)
FY2018: $64,500,000
Difference: $1,000,000

Building Blocks Request: $72,000,000

Description of Changes:

- Adds language preventing funds from this line-item from being used for salaries of state employees
- Includes earmarks

Language:
For subsidies to housing authorities and nonprofit organizations, including funds for deficiencies caused by certain reduced rentals in housing for the elderly, handicapped, veterans, and relocated persons under sections 32 and 40 of chapter 121B of the General Laws; provided, that notwithstanding any general or special law to the
contrary, all housing authorities operating elderly public housing shall offer first preference for elderly public housing units which are vacant on the effective date of this act, and thereafter, to those persons 60 years of age or older as of June 30, 2017 receiving rental assistance from the Massachusetts rental voucher program; provided further, that the department may expend funds appropriated in this item for deficiencies caused by certain reduced rentals which may be anticipated in the operation of housing authorities for the first quarter of the subsequent fiscal year; provided further, that no monies shall be expended from this item to reimburse the debt service reserve included in the budgets of housing authorities; provided further, that no funds shall be expended from this item in the AA object class for the compensation of state employees; provided further, that the amount appropriated in this item shall be considered to meet any and all obligations under said sections 32 and 40 of said chapter 121B; provided further, that new reduced rental units developed in fiscal year 2018 eligible for subsidies under this item shall not cause any annualization that results in an amount exceeding the amount appropriated in this item; provided further, that all funds in excess of normal utilities, operations and maintenance costs may be expended for capital repairs; provided further, that not less than $50,000 shall be expended on the Winchester Housing Authority; provided further, that not less than $100,000 shall be expended on the Pleasant Street Elderly Public Housing Development; and provided further, that the administration shall make every attempt to direct efforts toward rehabilitating local housing authority family units requiring $10,000 or less in repairs.

**Public Housing Reform (7004-9007)**

| Conference: | $1,000,000 |
| FY2018:     | $950,000   |
| Difference: | **$50,000**|

*Building Blocks Request: $1,000,000*

**Description of Changes:** No changes.

**Language:**
For costs associated with the implementation of the department of housing and community development’s duties as specified in chapter 235 of the acts of 2014;
provided, that in conjunction with said duties, funds may be expended on the creation and implementation of an information technology platform for state-aided public housing to be administered by the department

**Housing Consumer Education Centers (7004-3036)**

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<th>Description</th>
<th>Amount</th>
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<td>Difference</td>
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**Building Blocks Request:** $2,840,000

**Description of Changes:**

- Removes language prohibiting funds from this line-item being used for salaries of state employees
- Removes earmarks

**Language:**

For housing services and counseling; provided, that funds shall be expended as grants to 9 regional housing consumer education centers operated by the regional nonprofit housing authorities; provided further, that the grants shall be awarded through a competitive application process under criteria established by the department; provided further, that no funds shall be expended from this item in the AA object class for the compensation of state employees; provided further, that the department shall submit annual reports to the secretary of administration and finance, the house and senate committees on ways and means and the joint committee on housing detailing all expenditures of the program, including each regional housing consumer education center, the total number of persons who received information and services, the costs for such services rendered per consumer and the identification of consumer issues and trends; and provided further, that the department shall report to the house and senate committees on ways and means not later than January 4, 2019 on possible savings and efficiencies that may be realized through the consolidation of said services; provided further, that not less than $75,000 shall be expended for Springfield Neighborhood Housing Services, Inc.; and provided further, that not less than $105,000 shall be expended for the operation of the Springfield housing authority’s Talk/Read/Succeed! program
Residential Assistance for Families in Transition (7004-9316)

SWM: $20,000,000*
FY2018: $15,000,000
Difference: $5,000,000

Building Blocks Request: $18,500,000

Description of Changes:

- Requires $3 million to be spent on persons with disabilities, the elderly, or homeless youths

Language:
For a program to provide assistance in addressing obstacles to maintaining or securing housing for families with: (i) a household income not greater than 30 per cent of area median income who are homeless and moving into subsidized or private housing or are at risk of becoming homeless; or (ii) a household income greater than 30 per cent but not more than 50 per cent of area median income who are homeless and moving into subsidized or private housing or are at risk of becoming homeless due to a significant reduction of income or increased expenses; provided, that assistance shall be administered by the department of housing and community development through contracts with the regional HomeBASE agencies; provided further, that not less than 50 per cent of the funds shall be provided to households with an income not greater than 30 per cent of area median income, subject to the department’s discretion based on data reflecting program demand and usage; provided further, that in distributing 50 per cent of the funds, the department shall prioritize those families most likely to otherwise require shelter services under item 7004-0101; provided further, that the amount of financial assistance shall not exceed $4,000 in any 12-month period; provided further, that the combined sum of benefits received by a family in a 12-month period from this item and item 7004-0108 shall not be more than the maximum level of short-term housing assistance in said item 7004-0108; provided further, that residential assistance payments may be made through direct vendor payments according to standards to be established by the department; provided further, that the agencies shall establish a system for referring families approved for residential assistance payments, who the agencies determine would benefit from these services, to existing community-based programs that provide additional housing stabilization supports, including assistance in
obtaining housing subsidies and locating alternative housing that is safe and affordable for those families; provided further, that the program shall be administered under guidelines established by the department; provided further, that the department shall report quarterly to the house and senate committees on ways and means detailing the: (ai) number of families who applied for assistance; (bii) number of families approved for assistance; (eiii) minimum, median and average amount of financial assistance awarded; (div) total amount of assistance awarded to date, including a breakdown by income category; and (ev) number of families falling into each income category; provided further, that the department shall track a family’s reason for assistance by the same categories used in item 7004-0101; provided further, that up to $2,000,000 not less than $3,000,000 may be expended to provide assistance to households of all sizes and configurations including, but not limited to, elders, persons with disabilities and unaccompanied youths; and provided further, that household assistance funds shall be advanced to the administering agencies at the end of each month and before the next month’s disbursement, the amount of which shall be estimated based on the prior month’s expenditure with a reconciliation not less than annually.

**HomeBASE (7004-0108)**

Conference: $32,000,000  
FY2018: $30,147,305  
Difference: $1,852,695  

*Building Blocks Request:* $35,000,000

**Description of Changes:**

- Allows families to receive up to $10,000 in assistance from HomeBASE and RAFT
- Requires DHCD to report on the number of families who have received both HomeBASE and Emergency Assistance (7004-0101) in the past 3 years
- Requires at least $300,000 to be used on program directed to families who are survivors of domestic violence or in recovery programs

**Language:**

For a program of short-term housing assistance to help families eligible for temporary emergency shelter under item 7004-0101 in addressing obstacles to maintaining or
securing housing; provided, that the assistance provided under this item shall include not less than 12 months of housing stabilization and economic self-sufficiency case management services for each family receiving benefits under this item; provided further, that a family shall not receive more than a combined sum of $810,000 in a 12-month period from this item and item 7004-9316; provided further, that so long as they meet the requirements of their housing stabilization plan, a family that received household assistance under this item whose income exceeds 50 per cent of area median income shall not become ineligible for assistance due to exceeding the income limit for a period of 6 months from the date that the 50 per cent level was exceeded; provided further, that a family shall not be deemed ineligible as a result of any single violation of a self-sufficiency plan; provided further, that the department shall take all steps necessary to enforce regulations to prevent abuse in the short-term housing transition program, including a wage match agreement with the department of revenue; provided further, that a family that was terminated from the program or did not make a good faith effort to follow its housing stabilization plan during the term of its assistance shall be ineligible for benefits under said item 7004-0101 and this item for 12 months from the last date the family received assistance under said item 7004-0101 and this item, including housing stabilization and economic self-sufficiency case management services; provided further, that a family's housing stabilization plan shall adequately accommodate the ages and disabilities of the family members; provided further, that families receiving benefits under this program who are found ineligible for continuing benefits shall be eligible for aid pending a timely appeal under chapter 23B of the General Laws; provided further, that families who are denied assistance under this item may appeal that denial under said chapter 23B, including subsection (F) of section 30 of said chapter 23B and regulations adopted to implement said chapter 23B; provided further, that benefits under this item shall only be provided to residents of the commonwealth who are citizens of the United States or persons lawfully admitted for permanent residence or otherwise permanently residing under the color of the law in the United States; provided further, that the department, as a condition of continued eligibility for assistance under this program, may require disclosure of social security numbers by all members of a family receiving assistance under this item for use in verification of income with other agencies, departments and executive offices; provided
further, that if a family member fails to provide a social security number for use in verifying the family's income and eligibility, then the family shall no longer be eligible to receive benefits from this program; provided further, that the department shall administer this program through the following agencies unless administering agencies are otherwise procured by the department: the Berkshire Housing Development Corporation; Central Massachusetts Housing Alliance, Inc.; Community Teamwork, Inc.; the Housing Assistance Corporation; the Franklin County Regional Housing and Redevelopment Authority; HAP, Inc.; the Metropolitan Boston Housing Partnership, Inc.; Boston; the Lynn Housing Authority and Neighborhood Development; the South Middlesex Opportunity Council, Inc.; the Housing Solutions for Southeastern Massachusetts, Inc.; and RCAP Solutions, Inc.; provided further, that the department shall reallocate financing based on performance-based statistics from under-performing service providers to above average service providers in order to move as many families from hotels, motels or shelters into more sustainable housing; provided further, that the department shall use funds provided for this program for stabilization workers to focus efforts on housing retention and to link households to supports, including job training, education, job search and child care opportunities available and may enter into agreements with other public and private agencies for the provision of such services; provided further, that a stabilization worker shall be assigned to each such household; provided further, that funds shall be used to more rapidly transition families served by the program into temporary or permanent sustainable housing; provided further, that notwithstanding any general or special law to the contrary, 90 days before promulgating or amending any regulation, administrative practice or policy that would alter eligibility for or the level of benefits pursuant to this program to less than the benefit level available on June 30, 2017, the department shall file with the house and senate committees on ways and means and the clerks of the house of representatives and senate a report setting forth the justification for such changes including, but not limited to, any determination by the secretary of housing and economic development that available appropriations will be insufficient to meet projected expenses; provided further, that the department shall submit quarterly reports to the house and senate committees on ways and means which shall include: (a) the number of families served; (b) the type of assistance given; (c) the number of families assisted through this
program; (d) the average, minimum and maximum cost per family of such assistance; and (e) the current housing stability total number of each family who families receiving benefits under 7004-0101 that have received assistance within under 7004-0108 during the prior 12 months and any obstacles encountered with the administration of this program; provided further, that this item shall be subject to appropriation and, in the event of a deficiency, nothing in this item shall give rise to or shall be construed as giving rise to any enforceable right or entitlement to services in excess of the amounts appropriated in this item previous 3 years; provided further, that household assistance funds shall be advanced to the administering agencies at the end of each month and before the next month's disbursement, the amount of which shall be estimated based on the prior month’s expenditure with a reconciliation not less than annually; provided further, the department may expend not moreless than $300,000 under item 7004-0108 on families residing in temporary emergency shelters and family residential treatment or sober living programs under items 4512-0200 and 4513-1130; if such families otherwise meet all eligibility requirements applicable to emergency shelter under item 7004-0101, except that, solely for the purpose of this item, the fact that a family is residing in a temporary emergency domestic violence shelter under item 4513-1130 or in a family residential treatment or sober living program under item 4512-0200 shall not preclude such family from receiving assistance; and provided further, that guidance shall be developed by the department, in consultation with the department of public health, to provide that any unit in such temporary emergency shelter or family residential treatment or sober living program vacated through use of funds under this program has an opportunity to be filled by a family eligible both for emergency shelter under item 7004-0101 and for such domestic violence or family residential treatment or sober living program; and referred to such temporary emergency shelter or family residential treatment or sober living program by the department; provided further, that this item shall be subject to appropriation and, in the event of a deficiency, nothing in this item shall give rise to or shall be construed as giving rise to any enforceable right or entitlement to services in excess of the amounts appropriated in this item; and provided further, that household assistance funds shall be advanced to the administering agencies at the end of each month and before the next
month’s disbursement, the amount of which shall be estimated based on the prior month’s expenditure with a reconciliation not less than annually

Foreclosure Prevention Counseling (7006-0011) – Retained Revenue

SWM: $ 2,050,000
FY2018: $ 2,350,000
Difference: $300,000

Building Blocks Request: $3,650,000

Description of Changes:

- Requires at least $500,000 to be spent on ch. 206 foreclosure prevention and housing counseling grants
- Removes language directing a portion of this program’s funding to Housing Consumer Education Centers (7004-3036)

Language:
For the costs incurred by the division of banks associated with licensure of loan originators under chapter 255F of the General Laws; provided, that the division may expend revenues of not more than $2,350,050,000 from the revenue received from administrative fees associated with the licensure fees and from civil administrative penalties collected under said chapter 255F; provided further, that the division may expend from such revenue an amount to be determined not less than $500,000 shall be expended by the commissioner of banks as grants for the operation of a program for best lending practices, first-time homeowner counseling for nontraditional loans and at least 10 or more foreclosure education centers underpursuant to section 16 of chapter 206 of the acts of 2007 and that the grants shall be awarded through a competitive application process underusing criteria established by the division; provided further, that not less than $800,000 shall be expended for housing services and counseling provided by regional housing consumer education centers operated by the regional nonprofit housing authorities; and provided further, that for the purpose of accommodating timing discrepancies between the receipt of retained revenues and related expenditures, the division may incur expenses and the comptroller may certify
for payment amounts not to exceed the lower of this authorization or the most recent revenue estimate as reported in the state accounting system.

**Housing Court Expansion**

Conference: $2,600,813  
FY2018: $1,000,000  
Difference: $1,600,813

*Building Blocks Request:* $2,600,000

**Description of Changes:**

- Adds language preventing these funds from being transferred to any other trial court program

**Language:**
For costs associated with the expansion of the housing court department throughout the commonwealth, including the salaries of judges: *provided, that funds shall not be transferred from this item to any other item in the trial court.*

**Tenancy Preservation Program (TPP) (7004-3045)**

Conference: $1,300,000  
FY2018: $500,000  
Difference: $800,000

*Building Blocks Request:* $1,300,000

**Description of Changes:**

- Adds clarifying language

**Language:**
For a tenancy preservation program for neutral party consultation services in eviction cases before the housing court department of the trial court for individuals with disabilities and for families with individuals with disabilities; provided, that the disability *of the program participant or family member* is directly related to the reason for eviction.
**Home and Healthy for Good (7004-0104)**

| Conference: | $2,390,000 |
| FY2018: | $2,040,000 |
| Difference: | $350,000 |

**Building Blocks Request:** $2,240,000

**Description of Changes:**

- Increases required funding for the LGBTQQ program from $200,000 to $250,000

**Language:**

For the home and healthy for good program operated by Massachusetts Housing and Shelter Alliance, Inc. to reduce the incidence of chronic homelessness in the commonwealth; provided, that not less than $200,000 shall be expended to continue a supportive housing initiative for unaccompanied homeless young adults who identify as lesbian, gay, bisexual, transgender, queer or questioning; provided further, that Massachusetts Housing and Shelter Alliance, Inc. shall be solely responsible for the administration of this program; and provided further, that Massachusetts Housing and Shelter Alliance, Inc. shall file a report with the clerks of the house of representatives and senate, the undersecretary of housing and community development and the chairs of the house and senate committees on ways and means not later than January 4, 2019 on the number of people served, the average cost per participant, the demographics of those served, whether participants have previously received government services and any projected cost-savings in other state-funded programs.

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**Mass. Access Affordable Housing Registry (4120-4001)**

| Conference: | $80,000 |
| FY2018: | $80,000 |
| Difference: | $0 |

**Building Blocks Request:** $80,000

**Description of Changes:** No changes
Unaccompanied Homeless Youth (4000-0007)

Conference: $3,300,000
FY2018: $625,000
Difference: $2,675,000

Building Blocks Request: $4,000,000

Description of Changes:

- Removes earmark

Language:
For housing and supportive services for unaccompanied youth pursuant to section 16X of chapter 6A of the General Laws; provided, that not less than $40,000 shall be expended for the Y2Y homeless shelter in Cambridge; and provided further, that the secretary of health and human services shall report to the house and senate committees on ways and means not later than March 1, 2018 on: (i) the number of youths served through this item; (ii) the types of services received by participating youths; (iii) the number of youths who transition into stabilized housing and the zip code of the stabilized housing; (iv) the number of youths who remain in stabilized housing after 90 days, when applicable; (v) other quantifiable data related to client outcomes as determined by the secretary; (vi) the number of youths turned away from the program; (vii) the amount of funding awarded to vendors for the delivery of services and the names of each vendor; and (viii) other quantifiable data related to client outcomes as determined by the secretary.

New Lease for Homeless Families (7004-0106)

Conference: $250,000
FY2018: $0
Difference: $250,000

Building Blocks Request: $250,000

Language:
For the continued implementation and evaluation of the homeless family preference in private multi-family housing program established by New Lease for Homeless Families, Inc.